



DEPARTMENT OF THE NAVY
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OPNAVINST 5440.77A
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24 Sep 2010

OPNAV INSTRUCTION 5440.77A

From: Chief of Naval Operations

Subj: MISSIONS, FUNCTIONS, AND TASKS OF UNITED STATES FLEET
FORCES COMMAND

Ref: (a) 10 U.S.C. 5032
(b) 10 U.S.C. 5033
(c) U.S. Navy Regulations, 1990
(d) SECNAVINST 7000.27A
(e) FY 2010-2011 Global Force Management Implementation
Guidance of 7 Jan 2010 (NOTAL)
(f) OPNAVNOTE 5400 Ser DNS-33/10U107437 of 15 Mar 2010

Encl: (1) Functions and Tasks of COMUSFLTFORCOM

1. Purpose. To publish the delegated authorities to Commander, U.S. Fleet Forces Command (COMUSFLTFORCOM) under the authority of the Chief of Naval Operations (CNO) and the missions, functions, and tasks of U.S. Fleet Forces Command (USFLTFORCOM) as a shore-based fleet activity.

2. Cancellation. OPNAVINST 5440.77 and CNO Washington DC 131339Z Aug 01 (NAVOP 009/01).

3. Authorities

a. CNO delegates to COMUSFLTFORCOM authority under references (a) through (c) to organize, man, train, equip, and maintain assigned Navy forces and shore activities to generate required levels of current and future fleet readiness.

b. COMUSFLTFORCOM is the budget submitting office (BSO) with financial management authority and responsibility under reference (d) for assigned forces, shore activities, military and civilian personnel, infrastructure, and budget.

c. CNO delegates to COMUSFLTFORCOM authority to generate and communicate Navy global force management solutions

concerning general purpose forces and ad hoc forces assigned to Commander, U.S. Joint Forces Command (CDR USJFCOM) in reference (e).

d. These authorities do not authorize the transfer of administrative control (ADCON) of forces and shore activities under Commander, U.S. Pacific Fleet (COMPACFLT), nor do they limit the execution of BSO authority for forces, shore activities, military and civilian personnel, infrastructure, or budget of COMPACFLT.

4. Missions

a. Provide the combatant commanders (CCDRs) with trained, combat-ready Navy forces capable of conducting prompt, sustained naval, joint, and combined operations in support of U.S. national interests.

b. Command and control assigned Navy forces and shore activities during the planning and execution of naval, joint, and combined operations in support of CNO, CDR USJFCOM, and Commander, U.S. Northern Command (CDR USNORTHCOM).

5. Command Relationships

a. Service Assignments

(1) COMUSFLTFORCOM is an echelon 2 commander under the CNO and reports to the CNO for administrative and service related matters.

(2) COMUSFLTFORCOM is the immediate superior in command (ISIC) and has ADCON of the following Navy commands and their subordinates per reference (f):

(a) Commander, Naval Air Force, Atlantic.

(b) Commander, Naval Surface Force, Atlantic.

(c) Commander, Submarine Force, Atlantic, who is also designated as Commander, Submarine Forces (COMSUBFOR).

(d) Commander, Navy Expeditionary Combat Command.

(e) Commander, U.S. Second Fleet.

(f) Commander, Navy Cyber Forces.

(g) Commander, Military Sealift Command (COMSC), limited to mission areas funded by the Navy Working Capital Fund or uniquely Navy Service-related mission areas. COMSC is the assigned Navy component command (NCC) to Commander, U.S. Transportation Command and retains its authority as a BSO.

(h) President, Board of Inspection and Survey.

(i) Commander, Navy Warfare Development Command.

(j) Commander, Naval Meteorology and Oceanography Command.

(k) Commander, Navy Munitions Command.

(3) COMUSFLTFORCOM is the ISIC for operational employment of Navy regional commanders within the continental United States (CONUS), and all of their subordinate Navy shore installations, regardless of location.

(4) COMSUBFOR is responsible for:

(a) Leading the development and coordination of force-wide assessments of current and future readiness to support COMPACFLT and COMUSFLTFORCOM.

(b) Leading the development and coordination of force-wide plans, concepts, and policies to generate ready forces with force stakeholders to support COMPACFLT and COMUSFLTFORCOM.

(c) Leading the development of force-wide readiness, warfighting, and personnel requirements with force stakeholders to support COMPACFLT and COMUSFLTFORCOM.

(d) Serving as the primary advocate and unified voice for submarine forces to echelon 3 and above commands, ensuring alignment and synchronization with COMPACFLT and COMUSFLTFORCOM.

(e) Serving as the Navy's single process owner of the Undersea Enterprise (USE). The USE is a behavioral model that operates within existing command structures to facilitate force-wide efficient use of resources; promote enhanced coordination and collaboration among stakeholders in mission effectiveness; and streamline decision-making.

(f) In fulfilling these responsibilities, direct line of authority with affected stakeholders is authorized.

b. Joint Assignments

(1) USFLTFORCOM is the assigned NCC to USJFCOM per reference (e). When directed, COMUSFLTFORCOM exercises delegated operational control (OPCON) of forces assigned to CDR USJFCOM in reference (e).

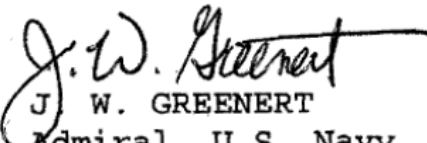
(2) COMUSFLTFORCOM is the supporting Navy commander to CDR USNORTHCOM per reference (e).

(3) COMUSFLTFORCOM is the Joint Forces Maritime Component Commander North (JFMCC NORTH) to CDR USNORTHCOM per reference (e). When directed, JFMCC NORTH exercises delegated OPCON or tactical control of Navy forces attached to CDR USNORTHCOM.

(4) COMUSFLTFORCOM is the supporting Navy commander to Commander, U.S. Strategic Command (CDR USSTRATCOM) per reference (e).

6. Action. In accomplishing assigned missions, USFLTFORCOM will perform the functions and tasks in enclosure (1). COMUSFLTFORCOM will submit recommended changes and revisions to this instruction when required.

7. Records Management. Records created as a result of this instruction, regardless of media and format, shall be managed per Secretary of the Navy Manual 5210.1 of November 2007.


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Admiral, U.S. Navy
Vice Chief of Naval Operations

OPNAVINST 5440.77A
24 Sep 2010

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FUNCTIONS AND TASKS OF COMUSFLTFORCOM

1. Function: Navy Readiness. Generate Navy forces ready to execute service missions in support of CNO and operational missions assigned by CCDRs in response to force requirements. Tasks as follows:

a. In collaboration with COMPACFLT, organize, man, train, equip, and maintain Navy forces, develop and submit budgets as a BSO per reference (d), and execute readiness and personnel accounts to generate required levels of current and future fleet readiness.

b. In consultation with COMPACFLT, be the unified voice for fleet training requirements and policies to generate combat-ready Navy forces per the Fleet Response Plan (FRP) (OPNAVINST 3000.15) using the fleet training continuum (FTC).

c. In coordination with COMPACFLT, lead the Fleet Integration Executive Panel to integrate readiness planning, reporting, risk management, and execution; clarify accountability for force-wide efficient use of resources; promote enhanced coordination and collaboration among stakeholders in mission effectiveness; and streamline decision-making.

d. As the fleet manning control authority, develop fleet manpower, personnel, and individual training and education policies, requirements, processes, programs, and alignments affecting active, reserve, and civilian personnel in support of operational readiness.

e. Develop fleet maintenance, logistics, and infrastructure policies, requirements, processes, programs, and alignments in support of operational readiness.

f. Develop fleet training policies, requirements, processes, programs, and alignments in support of operational readiness.

(1) Align readiness reporting processes and systems per DoD Directive 7730.65 of 3 June 2002 to provide a capabilities-

based readiness reporting system based upon mission essential tasks and a means to manage and report readiness of the forces to execute the National Military Strategy.

(2) Integrate readiness resource metrics, personnel, equipment, supply, training, and ordnance providing a comprehensive means of assessing capabilities-based operations.

g. Develop and execute environmental programs to support fleet warfighting, basing, and training in support of operational readiness.

h. Execute the FRP following OPNAVINST 3000.15.

(1) Execute Navy employability and deployability policy of OPNAVINST 3000.13C to balance employability and deployability dwell and home tempo to meet mission requirements with full consideration of family readiness issues.

(2) Produce required fleet warfighting capabilities and level of readiness through the execution of an FTC.

(3) Develop training plans based on Navy mission essential tasks sequenced throughout the training cycle to meet FRP response and capability levels.

i. Develop concept of operations (CONOPS) and doctrine for the employment of Navy forces, and mission essential task-based capabilities in support of Navy, joint, and coalition commanders.

j. Ensure Navy and Marine Corps personnel and commands conducting communications security monitoring are trained and certified.

k. Provide oversight of operations, readiness, training, and current and future requirements development for CONUS shore support to the fleet to include, but not limited to natural disaster response, response to chemical, biological, radiological, nuclear, and high yield explosives attacks and defense support of civil authorities (DSCA).

2. Function: Navy Global Force Manager. Serve as the Navy global force manager. Tasks as follows:

a. As the NCC to CDR USJFCOM, adjudicate responses to force demand signals and provide USJFCOM with integrated Navy global force solutions to CCDR requests for Navy general-purpose forces, ad hoc forces, and individual augments and or individual augmentees (IAs).

b. Develop recommended global sourcing solutions in response to CCDR requirements for general purpose forces, ad hoc forces, and individual augments in coordination with COMPACFLT; Commander, U.S. Naval Forces Europe (COMUSNAVEUR); Commander, U.S. Naval Forces Africa (COMUSNAFAF); Commander, U.S. Naval Forces Central (COMUSNAVCENT); Commander, U.S. Naval Forces South (COMUSNAVSO); and other Navy echelon 2 commands.

c. Inform and advise CCDR's demand signal for maritime forces and individual augments in coordination with COMPACFLT, COMUSNAVEUR, COMUSNAFAF, COMUSNAVCENT, and COMUSNAVSO.

d. Develop an integrated Navy global posture that details commitment, readiness, availability, deployment, and redeployment information for assigned and attached forces.

e. Develop risk assessments to the global maritime posture resulting from proposed sourcing solutions.

f. Provide oversight and input into the Joint Operation Planning and Execution System (JOPES) for time-phased force deployment data management in support of CCDR force flow requirements.

3. Function: Joint Operational Planning, Support and Mission Execution. Provide operational planning, support, and mission execution to assigned and supported CCDRs per Joint Publication 1, Doctrine for the Armed Forces of the United States, of 2 May 2007, and applicable CCDR authorities. Tasks as follows:

a. Prepare operational orders, CONOPS, functional and supporting plans, and annexes to support assigned and supported CCDRs.

b. Support and participate in assigned and supported CCDRs' exercise programs.

c. Identify and mitigate capability overmatches, gaps, and seams in support of CCDRs through participation in joint and service capability requirements processes.

d. Support USJFCOM joint innovation and experimentation.

e. Provide Navy support for maritime homeland defense, DSCA, and USNORTHCOM Theater Security Cooperation initiatives.

f. Provide Navy support to CDR USSTRATCOM and CDR USSTRATCOM joint functional component commands', joint task forces', and centers' missions in the following areas: deterrence, global strike, integrated missile defense, and combating weapons of mass destruction.

g. Prepare Navy forces for signals intelligence missions.

4. Function: Navy Warfighting Capability Requirements.

Articulate integrated, authoritative fleet warfighting, readiness, and personnel capability requirements, coordinated with other NCCs, to the CNO and develop transformational concepts for maritime operations. Tasks as follows:

a. Coordinate integration of COMUSFLTFORCOM, COMPACFLT, COMUSNAVEUR, COMUSNAVAF, COMUSNAVCENT, and COMUSNAVSO warfighting, operational readiness, personnel, and capability requirements to the CNO in support of the Navy's planning, programming, budgeting, and execution process.

b. Initiate and enable fleet transformation through operational concept development and experimentation and promoting science and technology integration to address fleet capability gaps per OPNAVINST 5401.9. Direct near-term fleet capabilities enhancements, readiness process improvement, and human development.

c. Integrate and consolidate all matters concerning operations, readiness, and training in the development of current and future shore infrastructure requirements.

5. Function: Force Protection Executive Agent. Serve as the CNO's designated executive agent for force protection. Tasks as follows:

a. Command, control, and execute the operational anti-terrorism (AT) mission for all Navy forces, shore activities, and facilities throughout the USNORTHCOM area of responsibility (AOR) per USNORTHCOM Anti-terrorism Operations Order 05-01B of 6 May 2005 and OPNAVINST F3300.53C.

b. In coordination with COMPACFLT, COMUSNAVEUR, COMUSNAVAF, COMUSNAVCENT, COMUSNAVSO, and cognizant resource sponsors, articulate integrated authoritative fleet AT war fighting, readiness, and personal capability requirements to CNO.

c. In coordination with COMPACFLT, COMUSNAVEUR, COMUSNAVAF, COMUSNAVCENT, and COMUSNAVSO, develop Navy AT doctrine, CONOPS, and tactics, techniques and procedures.

d. As directed by OPNAVINST 5530.14E, establish and implement physical security (PS) and law enforcement (LE) standards and policies in CONUS, and generate Navy-wide PS and LE requirements.

6. Function: IA Executive Agent. Serve as the CNO's designated executive agent for IAs. Tasks as follows:

a. Develop IA Sailor and family support execution strategies within Office of the Chief of Naval Operations guidance and integrate efforts and overall execution through the appropriate stakeholder chains of command.

b. Articulate requirements for resourcing IA Sailor and family support programs.

7. Function: Navy DSCA Principal Planning Agent. Serve as the principal planning agent for Navy DSCA in CONUS, Alaska, U.S. Virgin Islands, and Puerto Rico, per OPNAVINST 3440.16D. Tasks as per OPNAVINST 3440.16D.

8. Function: Nuclear Primary Commander. Serve as the primary commander in the event of a nuclear reactor or radiological

accident associated with the Naval Nuclear Propulsion Program within the AORs designated in OPNAVINST N3040.5D (NOTAL). Tasks as per OPNAVINST N3040.5D (NOTAL).

9. Function: Certifying Authority for Nuclear Weapons. Serve as the nuclear weapon certifying authority for all ashore and Atlantic Fleet afloat nuclear weapons technical inspections, per SECNAVINST 8120.1. Ensure the safe, secure, and reliable technical operation and maintenance of fielded nuclear weapons and nuclear weapon systems under USFLTFORCOM cognizance per SECNAVINST 8120.1 and OPNAVINST 3440.15B. Tasks as follows:

- a. Nuclear weapon security tasks per SECNAVINST 8120.1.
- b. Nuclear weapon incident response management tasks per OPNAVINST 3440.15B.